

2013
TURKEY WATCH
Report

May 2013

TURKEYS CIRCUMVENT ACCOUNTABILITY, FAIR PROCEDURES, AND BUDGET PRIORITIES

2013 REPORT

107
projects

\$106.8
million

The annual Florida TaxWatch Turkey Watch spotlights legislative projects placed in the budget without proper opportunity for public review and debate...

This year, Florida TaxWatch has identified 107 member projects and other items historically referred to as “Turkeys.” These appropriations total \$106.8 million and are recommended to the Governor for consideration in his line-item veto process. Despite a budget surplus for the first time in several years, the Legislature showed some restraint when adding local member projects and other projects historically referred to as Turkeys. This year’s *Turkey Watch* Report is smaller than last year’s, when 159 items worth \$171 million were in the budget, in spite of the multi-billion dollar shortfall in that year.

The annual Florida TaxWatch *Turkey Watch* spotlights legislative projects placed in the budget without proper opportunity for public review and debate, which circumvent lawfully established procedures, or which non-competitively benefit a very limited special interest or local area of the state. The Turkey label does not signify a judgment of a project’s worthiness. Instead, the review is focused on the budget process. Items that benefit a less than statewide interest or specify a private entity for a grant or contract should get the review, deliberation and accountability that taxpayers deserve.

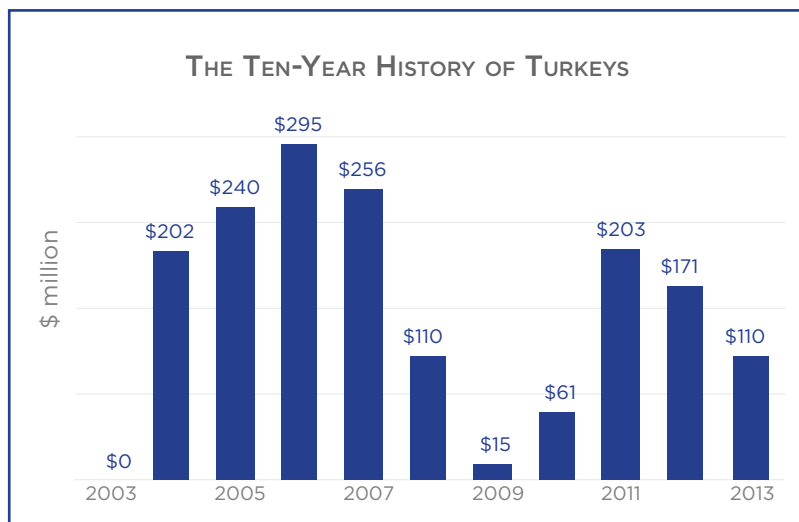
The 2013 *Turkey Watch* Report consists largely of appropriations to specific recipients or local governments that were added in conference and appropriations that bypassed established selection processes or competitive bidding. Awarding contracted services to specific providers bypasses competitive bidding and agency input into where limited funds are needed most. The majority of these projects could be considered local member projects. Flexibility is allowed for earmarks to historically funded projects and most items that were contained in both the House and Senate budgets.

The role of the agency legislative budget request (LBR) in the *Turkey Watch* review process has been mischaracterized recently during legislative meetings. Not being included in an agency’s LBR does not make something a Turkey; however, being in an LBR does usually prevent something from being a Turkey, as being in an LBR means that the item was in the budget process from the very beginning and the Governor, the House, and the Senate all have a chance to review it and remove it from their budgets if they wish. The Legislature funds many things that were not requested by an agency but are not called Turkeys each year.

The 2013 Legislature should be commended for crafting a good budget for the taxpayers of Florida. It was able to increase funding for a number of programs that are important to Floridians, such as an additional \$1 billion for education, and includes raises for teachers and other state employees. The Legislature was able to do

this without raising taxes and keeping more than \$2 billion in reserve. The budget also includes a number of cost saving measures, including some recommended by the Florida TaxWatch Government Cost Savings Task Force, and contains language that increases the accountability for results from certain spending.

There were still a significant number of Turkeys in the budget, and the lack of a systematic review and selection process in some areas is becoming more and more apparent. For this reason, TaxWatch calls on the Legislature to create such a process in three areas: Economic Development, Water Projects, and School and Instructional Enhancements.



ECONOMIC DEVELOPMENT

The Legislature provided funding for numerous community and economic development projects. These projects were specified in proviso in the Department of Economic Opportunity's (DEO) budget. Any of these projects that were added during conference received the Turkey designation. Several of the projects were included in either the House or Senate budget. Because there is no established process for selecting these types of projects and due to the focus of the Governor and Legislature on economic development and job creation, Florida TaxWatch is not putting projects that surfaced earlier in the process in this *Report*. ***Florida TaxWatch recommends that the Legislature create a process to evaluate and rank applicants for economic development funding.***

This process should be administered by the Department of Economic Opportunity and Enterprise Florida and occur prior to session. The assessment should determine if the projects are consistent with the goals of DEO and the state economic development program, that there is a reasonable assurance that they will provide new jobs and a positive return on investment, and that there are accountability and performance measures in place to safeguard the taxpayers' investment. This Session, the Legislature stressed the need to improve the accountability of and measure the return on the state's economic development incentives. Appropriations for projects should be held to the same standard. We also recommend that the Governor consider these standards when reviewing this year's economic development projects whether they are in this *Report* or not.

WATER PROJECTS

Last year, Florida TaxWatch recommended a veto of all the Water Projects in the budget due to a lack of a proper review and selection process. The Legislature created a process this Session in which the relevant Appropriations Subcommittee in each chamber held a meeting devoted solely to members presenting project requests. The Governor also gave the Legislature a set of criteria upon which he would evaluate the projects. Eighty-eight projects worth \$59.5 million ended up in the budget. Florida TaxWatch could not secure the necessary information to determine if the projects met the criteria or even if all projects were heard in committee. The Legislature could not supply us with a scoring or ranking of the projects or even a list of the projects that were presented. The Florida Department of Environmental Protection (DEP) did not review the projects beyond checking if they applied for funding through the agency's programs. Florida TaxWatch attended both meetings and was able to review the video of the Senate meeting (the House meeting was not recorded). We also had the House member's self-reported applications that were in the meeting packet, but it was difficult to match up all projects as they appeared in the budget with the presentations and applications. However, because the Legislature created at least a basic review process, Florida TaxWatch is not including any projects in this *Report* and is confident the Governor will use his published criteria to effectively evaluate these projects.

Florida TaxWatch recommends that the Legislature strengthen and use section 403.885, Florida Statutes, which provides for the Water Projects Grants Program, under which the Department of Environmental Protection is required to administer the grant program and evaluate the proposals. Water Projects have been a popular area for member projects over the years and if the Legislature chooses to fund these local projects, then a thorough review process should be undertaken. The statutory criteria for funding water projects have been weakened over the years and need to be revisited.

SCHOOL AND INSTRUCTIONAL ENHANCEMENTS

A competitive selection process for School and Instructional Enhancement programs should be established by the Legislature. These supplemental education projects range from literacy, math, and arts programs to museums, sports safety, and culinary training. Some are statewide programs but most are more local in nature. There is no systematic review for these projects. This line-item in the budget is consistently a place where numerous member projects show up, often growing even larger in conference. This was especially true this year when 44 of these programs--worth \$23 million--were funded. Several of those programs have been funded before and many more programs were added, with no accountability for performance.

This is not an indictment on or lack of faith in a program's mission. Many of them were established with a worthy mission to serve needed communities of Floridians. Projects in the Governor's recommended budget and projects that appeared in both the House and Senate budget are not in this *Report*. The items on the list were added in conference or were related to legislation that did not pass (Juvenile Justice Education Programs and Literacy Jump Start). ***Florida TaxWatch recommends the Governor, along with the Department of Education, review the remaining projects that appeared in either the House or Senate budget only on a case by case basis*** to ensure these projects are needed and provide Florida's students and taxpayers with the results and accountability they deserve.

TaxWatch also recommends that the Legislature create a competitive process for funding these types of projects. It is incumbent upon the Legislature to require that data specific to program outcomes be systematically reported so that taxpayers are assured that their hard-earned dollars are being invested appropriately. For programs that fail to provide outcome data in a fair manner prescribed by the agency, funding should be discontinued.

COAST TO COAST CONNECTOR

The cost and scope of this project, along with the way it was funded, warrants mention even though it is not designated as a Turkey in this *Report*. This \$50 million project would fill in the gaps in the state's existing trail system to create a multi-use trail that stretches from Titusville to St. Petersburg. This item did not make the *Turkey Watch Report* because it was in the Senate budget from the very beginning of the process and this is a priority trail of DEP's Office of Greenways and Trails. The state already has acquired some of the land. The Legislature envisions that the money will be spent over five years, but that schedule may be ambitious. Florida TaxWatch has always had a concern with projects funded from the State Transportation Trust Fund that are not in the DOT work program, and this is not part of the program. Language in the budget implementing bill provides that these funds "may not reduce, delete, or defer any existing projects" in the 5-year work program. DOT has not been able to confirm to us that this is possible. The Governor should confirm that this project will not affect existing transportation projects before he approves the appropriation.

APPROPRIATIONS ADDED IN CONFERENCE

An appropriation added in conference is generally a Turkey as defined under Florida TaxWatch criteria, especially if directed toward a specific organization or locale. A project added in conference means that it was usually not requested by an agency or recommended by the Governor, and was not included in either the House or Senate budget as passed by the respective chamber. This lack of scrutiny was highlighted in a grand jury's indictment of a past Speaker of the Florida House of Representatives (who was cleared of charges) when it stated:

The appropriation process that gives unbridled discretion to the President of the Senate, Speaker of the House of Representatives and Appropriations Chairmen needs to be changed. The procedure currently in place requires that our elected Legislators vote on a final budget that they have no knowledge about because it is finalized in a meeting between only two legislators. This process allows taxpayer money to be budgeted for special purposes by those few legislators who happen to be in a position of power.

While this is not to suggest that any of these appropriations rise to the level purported in that case, it does serve as an important reminder that there can be serious problems with adding appropriations, especially to private or local recipients, late in the process. And perhaps more importantly, it is not fair to all legislators, and therefore unfair to all citizens of the state. This year, 70 Turkeys worth \$48.7 million were added during conference.

BUDGETING WITHOUT DISCIPLINE

Just as the Rule of Law is critically essential in a civil society, so is the integrity, transparency and accountability of the budget process to ensure the highest and best use of the taxpayers' hard earned money.

WHAT ELSE COULD A TURKEY BUY?

One of the best arguments for stopping Turkeys is the many essential state services to which the funds spent on budget Turkeys could otherwise have been appropriated. The value of the opportunity cost of state funds is always a focus of Florida TaxWatch research and subsequent recommendations. The \$106.8 million in Turkeys this year could have been spent on other items with further legislative action. Here are just a few alternatives to Turkeys:

- **Sales Tax Weekends** - Another *three* sales tax holiday weekends
- **Manufacturing Tax Exemption** - cover nearly the *entire* manufacturing sales tax exemption passed this year
- **Early Learning Enrollment** - *46,821 more children* in early education programs
- **Increase Teachers** - *3,000 new teachers* at the minimum salary of \$34,856
- **Ensure Compliance with the Rule of Law** - \$1 million could fund approximately 20 tax auditor positions or financial fraud investigator positions, both of which would return more money to the state than the positions cost
- **Provide Tax Relief** - A *0.25% cut* to the corporate income tax rate
- **Help Unclog the State Courts** - New positions in the state court system could be funded; approximately 13 new positions could be funded annually per \$1 million.

THE FLORIDA TAXWATCH BUDGET TURKEY REVIEW PROCESS

The annual Florida TaxWatch *Turkey Watch* is a review of the state budget passed by the Legislature. It highlights appropriations that were determined by Florida TaxWatch to have bypassed the proper appropriations review process. These items are highlighted for the Governor's consideration for line-item vetoes.

It must be stressed that this is not a critique of an individual project's merit, value or "need," but instead the review looks at how an item makes it into the budget, often pointing to instances where the Legislature has bypassed established competitive review processes. The analysis focuses on legislative projects placed in the budget without full opportunity for public review or which circumvent competition and lawfully established procedures. These appropriations often benefit a very limited special interest, a specific local area of the state, or a specific private organization.

"Public money ought to be touched with the most scrupulous conscientiousness of honor. It is not the produce of riches only, but of the hard earnings of labor and poverty."

Thomas Paine

An example: After the House and Senate each pass their respective budgets, a conference committee is formed to compromise the differences between the two. Florida TaxWatch believes that from a good public policy perspective, this should not be the time to add new projects into the debate. By doing so, the conference committee circumvents the established budgeting process and may afford only a few legislators the opportunity to make the decisions on how state funds will be appropriated. Because the final Conference Report cannot be amended, it can only be voted up or down, forcing the Legislature to vote the entire budget down in order to object to specific items. Again, many of these projects may be worthwhile, but the fact remains that special earmarks

ignore or limit fiscal and performance accountability, agency flexibility and discretion, and often bypass competitive selection processes.

Most of these appropriations are local projects and tend to be “member projects” – appropriations requested by individual legislators for their district. The extent to which the state should fund local projects is a debatable issue, but when it does, care must be taken that a broad and public consensus has been reached on whether the state should be assisting with the funding of the specific type of local project. We should then ensure that the selected projects must have received sufficient review, followed any selection process that may have been properly established, and competed against other similar projects across the state.

It is important to understand that every year the state funds billions of dollars worth of “local” projects. These can be part of a statewide system for which it is generally accepted that the state has some responsibility, such as transportation or school construction. There are also state programs to fund projects that are perhaps more local in nature, such as parks, public libraries, and cultural programs.

Generally, these local projects are not specifically named in the Appropriations Act. The Legislature decides the level of funding and the funds are distributed to the projects selected through established processes. Securing local project funding outside of such processes – or funding one for which a process does not exist – requires that it be added by name to the budget document. These projects are examples of traditional Turkeys and form the core of the *Turkey Watch* review.

EXAMPLES OF TURKEYS

1. Projects that did not go through review and selection processes that are established in state law or rule. Examples include transportation, school construction and local parks. Projects that go through the process but are funded ahead of higher priority projects (as determined by the process) can also be Turkeys.
2. Appropriations that were inserted in the budget during conference committee deliberations, meaning they did not appear in either the Senate or House final budget.
3. Subsidies to private organizations, councils or committees that can and should obtain funding from private sources.
4. Local government projects benefiting local area residents but lacking significant local funding support and/or overall benefit to the state as a whole.
5. Appropriations that circumvent competition and mandate that a specific vendor or project receive funding.
6. Other Turkeys may include: appropriations from inappropriate trust funds, duplicative appropriations and appropriations contingent on legislation that did not pass.

RESEARCH PROCESS

The first step of the *Turkey Watch* review is to go through the final budget passed by the Legislature (Conference Report) in order to highlight specific appropriations that were added to the budget after the Governor's recommended budget. The focus is on appropriations for which the recipient is specifically named—such as a city or county, an organization, or a vendor. Appropriations in the Governor's budget are rarely considered in the *Turkey Watch* review. This is not to say that any Governor's budget is free of waste, questionable projects, or even parochial spending. However, if an appropriation in the Governor's budget makes it to the Conference Report, that generally means that it was reviewed and approved at all levels—agency, executive, and legislative. It should be noted that the Governor's budget contains far fewer specifically-named recipients than the Conference Report.

The next step in the TaxWatch review process is to determine when the item entered the process—whether during the agency budget request, the Governor's recommendations, via appropriations committee bills, the final House and Senate budgets, or in the Conference Report. Generally, the earlier an item has entered the process the better—Turkeys tend to show up later in the appropriations process. Usually, almost all conference-added items receive the Turkey designation. TaxWatch carefully considers allowing for some legislative flexibility if a project is truly beneficial statewide and was added due to unique and/or special circumstances, such as authorization to spend federal money that may have become available late in the appropriations process and therefore would not be utilized otherwise.

In further recognition of legislative prerogatives, TaxWatch does not usually designate items that were funded in both the House and Senate final budgets as Turkeys, except under special circumstances, such as bypassing an established competitive process for local projects.

After a list of potential Turkeys is developed, each item is researched and the relevant state agency is contacted to confirm that the agency did not include the item in the agency's legislative budget request. For the most part, an item requested by an agency is not a Turkey, because that means it was in the budget process from the beginning and the Governor and both chambers have a chance to review it and take it out. The agency also provides information as to whether the appropriation is consistent with the agency's mission, if the agency has been involved with the appropriated item previously, and if any proviso language unnecessarily restricts the agency or the item's options. TaxWatch also establishes whether the agency funds similar programs to the item(s) in question and, if so, how those projects are selected. Information can also be obtained from the Governor's Office, the Legislature, and the potential recipient of the funds.

GOVERNOR ACTION ON TURKEYS - PAST TEN YEARS -

Year	Number of Turkeys	Amount	Of Florida TaxWatch Recommendations	
			Number & % Governor Vetoed	Amount & % Governor Vetoed
2012	159	\$171 million	97 61%	\$63 million 37%
2011	105	\$203 million	87 83%	\$180.9 million 89%
2010	41	\$61 million	14 34%	\$11.4 million 18.9%
2009*	10	\$15 million	0 0.0%	0 0.0%
2008**	132	\$110 million	1 0.8%	\$840,000 0.8%
2007	505	\$256 million	301 60%	\$141 million 55%
2006	489	\$295 million	306 63%	\$151 million 51%
2005	413	\$240 million	252 61%	\$125 million 52%
2004	227	\$202 million	133 59%	\$129 million 64%
2003	0	0	n/a	n/a
2002	450	\$297 million	198 44%	\$69 million 23%

* Governor Crist vetoed only two provisions of the budget, neither of which were spending projects.

** Governor Crist vetoed only three provisions.

FY 2013-14 Florida TaxWatch *Turkey Watch* Report

LINE ITEM	DESCRIPTION	\$ GR	\$ TF	H,S or C	COUNTY	COMMENTS
DEPARTMENT OF EDUCATION						
19A	College of Central Florida - Construct Levy Center (pc)		\$4,250,000	S	Marion	Not in the Div. of Colleges FY 13-14 request, ranked 16th out of 39 on the priority list (top 15 recommended)
	Daytona State College - Rem/Add Bldg 220 - Studt. Svc/Clstrm/Office		\$3,000,000	S	Volusia	Not in the Div. of Colleges FY 13-14 request, ranked 18th out of 39 on the priority list (top 15 recommended)
	Gulf Coast State College - Construct STEM Bldg - Main (pc)		\$14,000,000	S	Bay	Not in the Div. of Colleges request, ranked 37th out of 39 on the priority list
	Indian River State College - Ren/Rem Bldgs 4,20-24 - St Lucie West		\$2,000,000	C	St. Lucie	Not in the Div. of Colleges request, not on the priority list, added in conference
	Palm Beach State College - Multi Clstrm/Admin Bldg, West Central		\$6,500,000	S	Palm Beach	Not in the Div. of Colleges request, ranked 24th out of 39 on the priority list
24A	Old Jackson County (Marianna) High School		\$6,000,000	S	Jackson	Did not go through the public school construction process
24B	Calhoun Co School Board - Energy Conserv & Safety Enhancement		\$500,000	C	Calhoun	Did not go through the public school construction process, added in conference
24C	Embry-Riddle Aeronautical University - construct lab space	9,000,000		H	Volusia	Fixed capital outlay for private university. No process for evaluation of needs/projects. House had only \$3.5 m.
28	Inclusive Transition and Employment Management Program	700,000		C		Added in conference. Vetoed in '12.
103	Avon Park Youth Academy	12,000		C	Highlands	
	Back 2 Hope Summer Program	35,000		C		
	Communities in Schools	1,200,000		C	Statewide	
	Corporation to Develop Communities of Tampa	100,000		C	Hillsborough	
	Culinary Training/Professional Training Kitchen	100,000		C		
	Florida Endowment Foundation	2,000,000		C		
	Florida Venture Foundation	100,000		C		
	Florida's Technology Assistance Program	75,000		C		
	Juvenile Justice Education Programs	1,600,000		H		
	Literacy Jump Start Pilot Project	110,000		HS		
	Recovery Day High School	125,000		C		
	Safer, Smarter Families	3,025,000		C		
	Tune into Reading	500,000		C	Hernando	
113A	WPBT-TV Miami	307,093		H	Miami-Dade	Additional to the \$307,447 each public TV station receives in line-item 114, only station to receive extra
129	Outside entity - study - accessibility and credit-online courses	300,000		C	NA	contract with non-state entity added in conference
138	Statewide database for charter school waiting lists	400,000		C	NA	Added in conference.
AGENCY FOR PERSONS WITH DISABILITIES						
266	Quest Kids	650,000		C	Orange	Added in conference. Spec. local provider bypasses competitive contracting process. Turkey in '12/not vetoed
	MActown sprinkler system	250,000		C	Miami-Dade	Added in conference.
	Dan Marino Jobs Program for Children with Disabilities	1,000,000		C		Not requested but supported by Department. Added at the very end of conference.
DEPARTMENT OF CHILDREN AND FAMILIES						
337	Mary Lee's House	350,000		C	Hillsborough	Added in conference. Specifying local provider bypasses competitive contracting process.
345	Our Kids	1,350,000		C	Dade-Mon	Added in conference. Specifying local provider bypasses competitive contracting process.
345A	Place of Hope at the Haven Campus	1,280,422		C	Palm Beach	Added in conference. Specifying local provider bypasses competitive contracting process.
354	Seminole Behavioral Healthcare	466,667		C	Seminole	Added in conference. Specifying local provider bypasses competitive process. Turkey/Vetoed in '12
	Non-profit mental health facility in 2nd Judicial Circuit	800,000		C	NA	Added in conference.
	Non-profit facility in 5th Judicial Circuit	547,500		C	NA	Added in conference.
	Palm Beach County Sheriff's Mental Health Initiative	450,000		C	Palm Beach	Added in conference.
DEPARTMENT OF ELDER AFFAIRS						
416	Northdale Civic Association - Senior Center	50,000		C	Hillsborough	Added in conference. Specifying local provider bypasses competitive contracting process.
	Southwest Social Services - Badia Senior Center	1,000,000		C	Miami-Dade	Added in conference. Specifying local provider bypasses competitive contracting process.
DEPARTMENT OF HEALTH						
472	Citrus Health Network	350,000		C	Miami-Dade	Appropriation in DOH added in conference.
	Florida Health Organization - rural health disparities	250,000		C	Multiple	Added in conference.
	Scripps Research Institute - Nicotine Addiction Drug Treatment	100,000		C	Palm Beach	Added in conference. State has a tobacco cessation program
	Andrews Institute Foundation - Eagle Fund	400,000		C		Added in conference.
483A	Fixed Capital Outlay - Liberty Hospital renovations	400,000		C	Calhoun	Added in conference. Fixed capital outlay for non-state facility
483B	Fixed Capital Outlay - Little Havana Health Center & Medical Complex	250,000		C	Miami-Dade	Added in conference. Fixed capital outlay for non-state facility
505	Okaloosa County Health Dept - mobile dental & medical units	1,725,000		C	Okaloosa	Added in conference. \$525,000 in operating expenses would be recurring
	Bay County Health Department - Baycare	610,000		C	Bay	Added in conference.
516	Okaloosa Health Dept - renovate Ft Walton & Crestview facilities	500,000		C	Okaloosa	Added in conference.
538	Miami Project to Cure Paralysis	1,500,000		C	Miami-Dade	Added in conference.
DEPARTMENT OF CORRECTIONS						
692A	Pasco County Sheriff's Office	120,000		C	Pasco	Added in conference. To evaluate taking responsibility for providing felony probation services from DOC
736	Tampa Crossroads - 11 residential beds	185,000		C	Hillsborough	Funding in base, this additional money added in conference
DEPARTMENT OF JUVENILE JUSTICE						
1161	Pasco Association of Challenged Kids Summer Camps	36,000		C	Pasco	Added in conference. Specifying local provider bypasses competitive process.

	DEPARTMENT OF LAW ENFORCEMENT					
1216	Sheriff's Administrative Building - replacement	100,000		S	Liberty	Fixed capital outlay for non-state building. No process for state funding, county responsibility.
	Sheriff's Community and Recreational Center - acq. and renovation	100,000		S	Gadsden	Fixed capital outlay for non-state building. No process for state funding, county responsibility.
	DEPARTMENT OF LEGAL AFFAIRS					
1273	Justice Coalition - counseling, referral, education and adv. to victims	100,000		C	Duval	Added in conference. Specifying local provider bypasses competitive process.
1285	Virgil Hawkins Florida Chapter Bar Association	100,000		C	Leon	Added in conference. Specifying local provider bypasses competitive process.
	DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES					
1341	Floating aquatic vegetation tilling system - Henry Hilliard Drain. Dist	1,000,000		C		Added in conference. Related to Hybrid Wetland Chemical Treatment, may be cheaper alternative
1411	IFAS/Florida Medical Entomology Laboratory - hire personnel		500,000	C	Indian River	Added in conference. Governor vetoed entire mosquito research item '12
	Grant Program - mosquito control		500,000	C	NA	Added in conference. Governor vetoed entire mosquito research item '12
	DEPARTMENT OF ENVIRONMENTAL PROTECTION					
1640A	Floating aquatic vegetation tilling system - Lake O'/Fisheating Creek	2,000,000		C	High./Glades	Added in conference. Part of Hybrid Wetland Treatment program usually in DACs.
1676A	Friends of Florida Parks, Inc		750,000	H	Lee	Match for donations for administrative expenses. Citizens support org for state parks.
1685B	Hosford Local Park		400,000	S	Liberty	Local park. Did not go through the FY 13-14 state local park funding process. Has applied before.
	FISH AND WILDLIFE CONSERVATION COMMISSION					
1725A	Wildlife Foundation of Florida	1,000,000		C	Leon	Added in conference. Direct support org. Money to be used for fundraising model
1819A	Punta Gorda - Feasibility study for a research education aquarium	75,000		C	Charlotte	Added in conference. FWCC has no knowledge of this
	DEPARTMENT OF TRANSPORTATION					
1830A	Tampa Bay Area Regional Transportation Authority - consol. study		200,000	S	Tampa Bay	Not in work program. Proviso added in conference. One study already done
1845	Transportation Hub Facility - State Rd 7 and Oakland Park Blvd		500,000	H	Broward	Not in work program.
1846	Pine Hills Pedestrian Bridge		800,000	S	Orange	Not in work program. Took off by MPO. Could result in stopping planned widening projects
1871	Road maintenance vehicles for City of Hialeah	407,681		C	Miami-Dade	Added in conference. DOT does not typically fund local government equipment. Turkey/vetoed in '12
1888	Keep Florida Beautiful		800,000	H	NA	Not in work program. New provider.
1891	Glades Area Street resurfacing - Belle Glade		1,000,000	H	Palm Beach	Bypasses the selection process for Econ Dev Trans Projects, Not in the work program.
	NW 21st Street Roadway Improvement - Lauderdale Lakes		484,000	H	Broward	Bypasses the selection process for Econ Dev Trans Projects, Not in the work program. Turkey/vetoed in '12
	Bay County Airport - Crosswind Runway Project		500,000	C	Bay	Bypasses the selection process for Econ Dev Trans Projects, Added in conference.
1896	Port St. Joe Port Authority - pay bank loans	2,000,000		C	Gulf	Added at end of conference to avoid foreclosure on property. If Gov. can assure money will be repaid, approve.
	DEPARTMENT OF ECONOMIC OPPORTUNITY					
2160A	EDC of South Miami-Dade - Business Training and Life Skills	50,000		C	Miami-Dade	Local workforce development project added in conference.
	Big Brothers/Big Sisters JOBS Monitoring Program		250,000	C		Workforce development project added in conference.
2210A	Salvation Army Transitional Housing Project (Polk County)	500,000		C	Polk	The Community Development and Economic Development projects on this list were all added in conference.
	North Bay Village - John F Kennedy Causeway	125,000		C	Miami-Dade	Also, legislation requiring DEO to plan and establish the Space Exploration Research Lab did not pass. (Note: The Senate budget did contain \$50,000 for the Urban League-Broward County. This \$1.2 million project was added in conference. The House budget contained \$1 million for the "Cleawater Marine Aquarium" as a Cultural and Museum Grant in the Dept. of State.) Florida TaxWatch is recommending that the Governor, along with the DEO and Enterprise Florida, make an assessment of all funded projects, considering the standards listed below.
	City of Hialeah - Fuel Station Improvements	234,000		C	Miami-Dade	
	IMG Academy	2,300,000		C	Manatee	
	Village of Biscayne Park - Village Hall Renovation	500,000		C	Miami-Dade	
	Building Homes for Heroes	1,000,000		C		
2223A	Urban League - Regional Urban Entrepreneurship / Sm. Business Dev	1,200,000		C		
	Clearwater Aquarium Film Project	4,000,000		C	Pinellas	
	FIT - Space Exploration Research Lab		2,000,000	C	Brevard	The Legislature should create a competitive selection process for Community Development and Economic Development projects. The assessment should determine if the projects are consistent with the goals of DEO and the state economic development program, that there is a reasonable assurance that they will provide new jobs and a positive return on investment, and that there are accountability and performance measures in place to safeguard the taxpayers' investment.
	EXECUTIVE OFFICE OF THE GOVERNOR					
2571	Regional Em. Srvs Domestic Preparedness Training Center - Palm Bay	800,000		C	Brevard	Added at the end of the conference. Did not go through competitive process
	DEPARTMENT OF STATE					
3116	Golden Gate Building Interior Renovations, Martin County	200,000		S	Martin	Was not on approved funding list, did not go through the grants process.
	Calhoun County Historic Courthouse Renovation and Repairs	649,000		S	Calhoun	Was not on approved funding list, did not go through the grants process.
	City of Port St Joe, Historic Cape San Blas Lighthouse	325,000		S	Gulf	Was not on approved funding list, did not go through the grants process.
	Ximenez-Fatio House Museum Restoration	300,000		S	St. Johns	Was not on approved FY 2013-14 funding list, has been approved for a grant next year (#2 ranking)
	Alcazar Hotel/Lightner Museum Restoration, City of St Augustine	750,000		S	St Johns	Was not on approved FY 2013-14 funding list, has been approved for a grant next year (#1 ranking)
	Captain Hendry House Rehabilitation - LaBelle	43,000		H	Hendry	Was not on approved funding list, did not go through the grants process. Turkey/Vetoed in '12
	Historic Hendry County Courthouse	1,500,000		H	Hendry	Was not on approved FY 2013-14 funding list, has been approved for a grant next year (#12 ranking)
	Fannye Ponder House - St Petersburg	78,750		H	Pinellas	Was not on approved funding list, did not go through the grants process.
	Joseph Franklin House - Leon County	100,000		C	Leon	Added in conference. Was not on approved funding list, did not go through the grants process.
3122A	Flagler College, Dining Hall, Hotel Ponce de Leon - St Augustine	400,000		C	St Johns	Added in conference. Was not on approved funding list, did not go through the grants process.
3136A	Orange County Library	250,000		S	Orange	Did not go through the library grant process.
3147A	Actor's Playhouse Performing Arts Program - Coral Gables	200,000		S	Miami-Dade	Was not on approved funding list, did not go through the grants process.
3149	Clearwater Marine Aquarium	1,000,000		H	Pinellas	Was not on approved funding list, did not go through the grants process.
	Bay of Pigs Museum	1,000,000		H	Miami-Dade	Was not on approved funding list, did not go through the grants process. Turkey/Vetoed in '12
	Coral Gables Museum	200,000		H	Miami-Dade	Was not on approved funding list, did not go through the grants process.
	Military Museum of South Florida	500,000		C	Miami-Dade	Was not on approved funding list, did not go through the grants process. Added in conference
3149b	Black Cultural Tourism Enhancement Commission	1,000,000		S	Statewide	Contingent on legislation that did not pass
3155A	Miami Science Museum	100,000		S	Miami-Dade	Was not on approved funding list, did not go through the grants process.
	Holocaust Documentation and Education Center	500,000		H	Broward	Was not on approved funding list, did not go through the grants process. Funding for rail car Vetoed in '12.
	Museum of Science and Industry - Science Technology	250,000		C	Hillsborough	Applied for & won a General Support Grant. Was not on the approved Facilities list. Added in conference.

STATE COURTS SYSTEM						
3178A	Clay County Courthouse restoration	300,000		C	Clay	Senate had \$1 million for restoration of historic courthouse, specific projects added in conference
	Bradford County Courthouse restoration	200,000		C	Bradford	Senate had \$1 million for restoration of historic courthouse, specific projects added in conference
3203A	Village of Virginia Gardens - criminal justice information system	44,150		S	Miami-Dade	Local responsibility. No process for funding this type of project.
BACK OF THE BILL						
Sec. 79	Okaloosa County Library	85,635		S	Okaloosa	Did not go through the library grant process.
Totals		\$61,876,898	\$44,934,000			
		\$106,810,898				

FY 2013-14 Florida TaxWatch *Turkey Watch* Report by County

LINE ITEM #	DESCRIPTION	\$ GR	\$ TF	H,S or C	COUNTY
19A	Gulf Coast State College - Construct STEM Bldg - Main (pc)		\$14,000,000	S	Bay
505	Bay County Health Department - Baycare	610,000		C	Bay
1891	Bay County Airport - Crosswind Runway Project		500,000	C	Bay
3178A	Bradford County Courthouse restoration	200,000		C	Bradford
2223A	FIT - Space Exploration Research Lab		2,000,000	C	Brevard
2571	Regional Emergency Services Domestic Preparedness Training Center - Palm Bay	800,000		C	Brevard
1845	Transportation Hub Facility - State Rd 7 and Oakland Park Blvd		500,000	H	Broward
1891	NW 21st Street Roadway Improvement - Lauderdale Lakes		484,000	H	Broward
3155A	Holocaust Documentation and Education Center	500,000		H	Broward
24B	Calhoun Co School Board - Energy Consv & Safety Enhancement		\$500,000	C	Calhoun
483A	Fixed Capital Outlay - Liberty Hospital renovations	400,000		C	Calhoun
3116	Calhoun County Historic Courthouse Renovation and Repairs	649,000		S	Calhoun
1819A	Punta Gorda - Feasibility study for a research education aquarium	75,000		C	Charlotte
3178A	Clay County Courthouse restoration	300,000		C	Clay
345	Our Kids	1,350,000		C	Dade-Mon
1273	Justice Coalition - crisis counseling, referral, education and advocacy to victims	100,000		C	Duval
1216	Sheriff's Community and Recreational Center-acquisition and renovation	100,000		S	Gadsden
1896	Port St. Joe Port Authority - pay bank loans	2,000,000		C	Gulf
3116	City of Port St Joe, Historic Cape San Blas Lighthouse	325,000		S	Gulf
3116	Captain Hendry House Rehabilitation - LaBelle	43,000		H	Hendry
3116	Historic Hendry County Courthouse	1,500,000		H	Hendry
103	Tune into Reading	\$500,000		C	Hernando
1640A	floating aquatic vegetation tilling system - Lake Okeechobee/Fisheating Creek	2,000,000		C	High/Glades
103	Avon Park Youth Academy	\$12,000		C	Highlands
103	Corporation to Develop Communities of Tampa	\$100,000		C	Hillsborough
337	Mary Lee's House	350,000		C	Hillsborough

416	Northdale Civic Association - Senior Center	50,000		C	Hillsborough
736	Tampa Crossroads - 11 residential beds	185,000		C	Hillsborough
3155A	Museum of Science and Industry - Science Technology	250,000		C	Hillsborough
1411	IFAS/Florida Medical Entomology Laboratory - hire personnel		500,000	C	Indian River
24A	Old Jackson County (Marianna) High School		\$6,000,000	S	Jackson
1676A	Friends of Florida Parks, Inc		750,000	H	Lee
1285	Virgil Hawkins Florida Chapter Bar Association	100,000		C	Leon
1725A	Wildlife Foundation of Florida	1,000,000		C	Leon
3116	Joseph Franklin House - Leon County	100,000		C	Leon
1216	Sheriff's Administrative Building - replacement	100,000		S	Liberty
1685B	Hosford Local Park		400,000	S	Liberty
2210A	IMG Academy	2,300,000		C	Manatee
19A	College of Central Florida - Construct Levy Center (pc)		\$4,250,000	S	Marion
3116	Golden Gate Building Interior Renovations, Martin County	200,000		S	Martin
113A	WPBT-TV Miami	\$307,093		H	Miami-Dade
266	MACTown sprinkler system	250,000		C	Miami-Dade
416	Southwest Social Services - Badia Senior Center	1,000,000		C	Miami-Dade
472	Citrus Health Network	350,000		C	Miami-Dade
483B	Fixed Capital Outlay - Little Havana Health Center and Medical Complex	250,000		C	Miami-Dade
538	Miami Project to Cure Paralysis	1,500,000		C	Miami-Dade
1871	Road maintenance vehicles for City of Hialeah	407,681		C	Miami-Dade
2160A	EDC of South Miami-Dade - Business Training and Life Skills programs	50,000		C	Miami-Dade
2210A	North Bay Village - John F Kennedy Causeway	125,000		C	Miami-Dade
2210A	City of Hialeah - Fuel Station Improvements	234,000		C	Miami-Dade
2210A	Village of Biscayne Park - Village Hall Renovation	500,000		C	Miami-Dade
3147A	Actor's Playhouse Performing Arts Program - Coral Gables	200,000		S	Miami-Dade
3149	Bay of Pigs Museum	1,000,000		H	Miami-Dade
3149	Coral Gables Museum	200,000		H	Miami-Dade
3149	Military Museum of South Florida	500,000		C	Miami-Dade
3155A	Miami Science Museum	100,000		S	Miami-Dade
3203A	Village of Virginia Gardens - criminal justice information system	44,150		S	Miami-Dade
266	Dan Marino Jobs Program for Children with Disabilities	1,000,000		C	Miami-Dade
472	Florida Health Organization - rural health disparities	250,000		C	Multiple
129	outside entity - study - accessibility and credit-online courses	\$300,000		C	NA
138	statewide database for charter school waiting lists	\$400,000		C	NA
354	non-profit mental health facility in 2nd Judicial Circuit	800,000		C	NA
354	non-profit facility in 5th Judicial Circuit	547,500		C	NA
1411	Grant Program - mosquito control		500,000	C	NA
1888	Keep Florida Beautiful		800,000	H	NA
103	Communities in Schools	\$1,200,000		C	NA
28	Inclusive Transition and Employment Management Program	\$700,000		C	NA
103	Back 2 Hope Summer Program	\$35,000		C	NA

103	Culinary Training/Professional Training Kitchen	\$100,000		C	NA
103	Florida Endowment Foundation	\$2,000,000		C	NA
103	Florida Venture Foundation	\$100,000		C	NA
103	Florida's Technology Assistance Program	\$75,000		C	NA
103	Juvenile Justice Education Programs	\$1,600,000		H	NA
103	Literacy Jump Start Pilot Project	\$110,000		HS	NA
103	Recovery Day High School	\$125,000		C	NA
103	Safer, Smarter Families	\$3,025,000		C	NA
472	Andrews Institute Foundation - Eagle Fund	400,000		C	NA
1341	floating aquatic vegetation tilling system - Henry Hilliard Drainage Dist	1,000,000		C	NA
2160A	Big Brothers/Big Sisters JOBS Monitoring Program		250,000	C	NA
2210A	Building Homes for Heroes	1,000,000		C	NA
2223A	Urban League - Regional Urban Entrepreneurship / Small Business Dev	1,200,000		C	NA
516	Okaloosa Health Dept - renovations to Ft Walton and Crestview facilities	500,000		C	Okaloosa
Sect 79	Okaloosa County Library	85,635		S	Okaloosa
505	Okaloosa County Health Dept - two mobile dental and a mobile medical units	1,725,000		C	Okaloosa
266	Quest Kids	650,000		C	Orange
1846	Pine Hills Pedestrian Bridge		800,000	S	Orange
3136A	Orange County Library	250,000		S	Orange
19A	Palm Beach State College - Multipurpose Clsrm/Admin Bldg, site-West Central (pc)		\$6,500,000	S	Palm Beach
345A	Place of Hope at the Haven Campus	1,280,422		C	Palm Beach
354	Palm Beach County Sheriff's Mental Health Initiative	450,000		C	Palm Beach
472	Scripps Research Institute - Nicotine Addiction Drug Treatment	100,000		C	Palm Beach
1891	Glades Area Street resurfacing - Belle Glade		1,000,000	H	Palm Beach
692A	Pasco County Sheriff's Office	120,000		C	Pasco
1161	Pasco Association of Challenged Kids Summer Camps	36,000		C	Pasco
2223A	Clearwater Aquarium Film Project	4,000,000		C	Pinellas
3116	Fannye Ponder House - St Petersburg	78,750		H	Pinellas
3149	Clearwater Marine Aquarium	1,000,000		H	Pinellas
2210A	Salvation Army Transitional Housing Project (Polk County)	500,000		C	Polk
354	Seminole Behavioral Healthcare	466,667		C	Seminole
3116	Alcazar Hotel/Lightner Museum Restoration, City of St Augustine	750,000		S	St Johns
3122A	Flagler College, Dining Hall, Hotel Ponce de Leon - St Augustine	400,000		C	St Johns
3116	Ximenez-Fatio House Museum Restoration	300,000		S	St. Johns
19A	Indian River State College - Ren/Rem Bdlgs 4,20-24 - St Lucie West		\$2,000,000	C	St. Lucie
3149b	Black Cultural Tourism Enhancement Commission	1,000,000		S	Statewide
1830A	Tampa Bay Area Regional Transportation Authority - consolidation study		200,000	S	Tampa Bay
19A	Daytona State College - Rem/Add Bldg 220 - Stu Svc/Clsrm/Office - Daytona		\$3,000,000	S	Volusia
24C	Embry-Riddle Aeronautical University - construct lab space	\$9,000,000		H	Volusia
		\$61,876,898	\$44,934,000		
	Total	\$106,810,898			

ABOUT FLORIDA TAXWATCH

As an independent, nonpartisan, nonprofit taxpayer research institute and government watchdog, it is the mission of Florida TaxWatch to provide the citizens of Florida and public officials with high quality, independent research and analysis of issues related to state and local government taxation, expenditures, policies, and programs. Florida TaxWatch works to improve the productivity and accountability of Florida government. Its research recommends productivity enhancements and explains the statewide impact of fiscal and economic policies and practices on citizens and businesses.

Florida TaxWatch is supported by voluntary, tax-deductible memberships and private grants, and does not accept government funding. Memberships provide a solid, lasting foundation that has enabled Florida TaxWatch to bring about a more effective, responsive government that is accountable to the citizens it serves for the last 33 years.

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The findings in this *Report* are based on the data and sources referenced. Florida TaxWatch research is conducted with every reasonable attempt to verify the accuracy and reliability of the data, and the calculations and assumptions made herein. Please feel free to contact us if you feel that this paper is factually inaccurate.

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